

IN THE CHANCERY COURT FOR HAMILTON COUNTY, TENNESSEE Clerk & Master AT CHATTANOOGA

TENNESSEE DEMOCRATIC PARTY,)		
Plaintiff/Petitioner,		
v.)	Case No.	18-0426
HAMILTON COUNTY ELECTION)		
COMMISSION, and MARK GOINS, in) his official capacity as State Election)		
Coordinator,		
Defendants/Respondents)		
and)		
Robin Smith,		
) Intervening Defendant/Respondent)		
)		

* • • • • • • •

FINAL ORDER

This cause came on to be heard on August 31, 2018, before the Honorable Jeffrey Atherton, Chancellor, on separate Motions to Dismiss a Complaint for Declaratory and Injunctive Relief and Alternatively Petition for Writ of Certiorari filed by the Plaintiff, Tennessee Democratic Party ("Plaintiff"), which were filed by Defendant Hamilton County Election Commission ("HCEC"), Defendant Mark Goins, in his official capacity as State Election Coordinator ("Mr. Goins"), and by Intervening Defendant Robin Smith ("Ms. Smith"), as well as the Ms. Smith's Motion for Costs and Attorney's Fees pursuant to Tenn. Code Ann. § 20-12-119(c).

> 18 SEP 13 1. 10: 25 HAMILTON OUT 73 1.4.STLR

For the reasons announced by the Court from the bench as set forth in the attached transcript, which is hereby adopted and incorporated as if fully restated herein, the Court finds that Plaintiff is neither an affected person for purposes of seeking declaratory relief pursuant to Tenn. Code Ann. § 1-3-121 or Tenn. Code Ann. § 29-14-101, nor an aggrieved party for purposes of judicial review pursuant to a common-law writ of certiorari pursuant to Tenn. Code Ann. § 27-9-101. Accordingly, the Court finds that HCEC's Motion to Dismiss for lack of standing is well-taken and should be granted.

The Court further finds, for the reasons announced by the Court from the bench as set forth in the attached transcript, which is hereby adopted and incorporated as if fully restated herein, that Plaintiff's claims for declaratory relief pursuant to Tenn. Code Ann. § 1-3-121 and Tenn. Code Ann. § 29-14-101 against Mr. Goins in his official capacity are barred by the doctrine of sovereign immunity and should be dismissed for lack of subject matter jurisdiction. Additionally, the Court finds that the Complaint fails to state a claim for which relief can be granted as against Mr. Goins. Accordingly, the Court finds that Mr. Goins' Motion to Dismiss is well-taken and should be granted.

Furthermore, for the reasons announced by the Court from the bench as set forth in the attached transcript, which is hereby adopted and incorporated as if fully restated herein, the Court finds that Ms. Smith's motion is well-taken and should be granted on the same grounds as previously articulated by the Court and on the additional ground that this Court lacks jurisdiction to determine a political party's nominee for elected office following resolution of an election contest pursuant to Tenn. Code Ann. § 2-17-104.

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Notwithstanding, the Court finds that Ms. Smith's Motion for Costs and Attorney's Fees pursuant to Tenn. Code Ann. § 20-12-119(c) is not well-taken and should be denied, as the primary reason for the Court's dismissal was pursuant to Tenn. R. Civ. P. 12.02(1), rather than 12.02(6).

IT IS THEREFORE ORDERED, ADJUDGED, and DECREED that:

- 1. Defendant Hamilton County Election Commission's Motion to Dismiss is granted in toto;
- 2. Defendant State Coordinator of Elections Mark Goins' Motion to Dismiss is granted in toto;
- 3. Intervening Defendant Robin Smith's Motion to Dismiss is granted in toto;
- 4. Intervening Defendant Robin Smith's Motion for Costs and Attorney's Fees is denied;
- 5. All other remaining motions not ruled upon are dismissed as moot;
- 6. Plaintiff's Complaint is dismissed in its entirety and with prejudice; and,
- 7. Costs are assessed against the Plaintiff, Tennessee Democratic Party, for which execution may issue, if necessary.

IT IS SO ORDERED.

ENTER: THIS 19th DAY OF ______ 2018.

HONORABLE JEFFREY ATHERTON CHANCELLOR

APPROVED FOR ENTRY:

HERBERT H. SLATERY III Attorney General and Reporter

+ M.

JANET M. KLEINFELTER (BPR 13889) Deputy Attorney General Public Interest Division Office of Tennessee Attorney General P.O. Box 20207 Nashville, Tennessee 37202 (615) 741-7403 Janet.kleinfelter@ag.tn.gov

Regges If pun by UME Stephen S. Duggins

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Joshua D. Arters RoseArters, PLLC Post Office Box 1108 Brentwood, Tennessee 37024 <u>ben@bmrfirm.com</u> josh@bmrfirm.com

APPROVED AS TO FORM ONLY

A. Gastel I per by UMC

Benjarhin A. Gastel Branstetter, Stranch, Jennings PLLC 223 Rosa L. Parks Avenue, Suite 200 Nashville, Tennessee 37203 beng@bsjfirm.com

day of On this 2018 I certify that a copy of this order was mailed to the parties or their counsel.

ROBIN L. MILLER, CLERK & MASTER

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l	IN THE CHANCERY COURT FOR THE	STATE OF TENNESSEE
	11TH JUDICIAL DISTRICT,	HAMILTON COUNTY
3	TENNESSEE DEMOCRATIC PARTY,	:
1 I		:
5	Plaintiff,	:
5	-vs-	: Case No. : 18-0426
7	HAMILTON COUNTY ELECTION COMMISSION,	:
в	MARK GOINS, IN HIS OFFICIAL CAPACITY AS STATE ELECTION	:
9	COORDINATOR,	:
C	Defendants.	:
1	TENNESSEE DEMOCRATIC PARTY,	:
2	Petitioner,	:
3	Fectuoner,	
1	-VS-	
5	HAMILTON COUNTY ELECTION COMMISSION, AND	:
6	MARK GOINS, IN HIS OFFICIAL CAPACITY AS STATE ELECTION	:
7	COORDINATOR,	
8	Respondents.	:
9	COURT RULIN	GS
0	BE IT REMEMBERE above-styled cause came o	
1	31st day of August, 2018, Honorable Jeffrey M. Athe	before the
2	Chancery Court of Hamilto and the following rulings	n County, Tennessee,
3		
1	Whitney A. Vaughn, Angel & Associates Co P.O. Box 11	urt Reporting
5	Hixson, Tennesse	

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Alpha Reporting Corporation

18 SEP 19 1. 10: 25

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HANIETO, OCULLA CHASIER
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2 **APPEARANCES:** 1 2 APPEARING FOR THE PLAINTIFF: 3 4 BEN GASTEL, ESQUIRE Beng@bsjfirm.com 5 Branstetter, Stranch & Jennings 223 Rosa L. Parks Avenue, Suite 200 6 Nashville, Tennessee 37203 7 (615) 254-8801 8 9 APPEARING FOR ROBIN SMITH: 10 BEN M. ROSE, ESQUIRE 11 Ben@bmrfirm.com The Law Offices of Ben M. Rose, PLLC Post Office Box 1108 12 Brentwood, Tennessee 37024 (615) 942-8295 13 14 15 APPEARING FOR DEFENDANT HAMILTON COUNTY ELECTION COMMISSION: 16 STEPHEN S. DUGGINS, ESQUIRE Steve@sduggins.com 17 Law Office of Stephen Duggins 18 8052 Standifer Gap Road, Suite B Chattanooga, Tennessee 37421 19 (423) 635-7113 20 APPEARING FOR DEFENDANT MARK GOINS: 21 JANET M. KLEINFELTER, ESQUIRE Janet.kleinfelter@ag.tn.gov 22 State of Tennessee Deputy Attorney General Public Interest Division 23 24 Post Office Box 20207 Nashville, Tennessee 37202-0207 (615) 741-7403 25

Court Ruling - August 31, 2018

	Court Ruling - August 31, 2018	
1	* * * * *	3
2	THE COURT: Thank you very much.	
3	With regard to the request for injunctive relief, the	
4	Court understands that the burden of proof is upon	
5	the proponent or the movant. 65.04(2) is rather	
6	clear. The burden is clearly shown. I understand	
7	that that is to be deemed or interpreted as clearly	
8	and convincingly shown.	
9	We'll just get right to the heart of the	
10	matter. Number one, I am most troubled by what I	
11	perceive to be the technical deficiencies with regard	
12	to the filing, and I have discussed those.	
13	Beyond the technical deficiencies and I'm	
14	not specifically denying the request for injunctive	
15	relief based upon the technical deficiencies, but	
16	certainly that would be a matter for further review	
17	by this Court or others.	
18	That being said, at issue is what are the	
19	criteria the Court should consider as to whether or	
20	not the movant will suffer immediate and irreparable	
21	injury, loss or damage pending a final judgment in	
22	the action, or that the acts or omissions of the	
23	adverse party will tend to render such final judgment	
24	ineffectual.	
25	I have tried to listen closely to the	

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1	4 assertion relative to the Democrat or the Tennessee
2	Democrat Party and the potential for harm. I have
3	tried to consider the potential for harm as
4	articulated in the complaint and the pleadings that
5	have been presented and the argument that has been
6	presented.
7	What I have not yet heard, and it is not in
8	the record before me, is that there is any obligation
9	on the part of the Tennessee Democratic party to pay
10	one cent to any candidate, whether that candidate is
11	in a contested or an uncontested race.
12	It would seem that in order to support a
13	claim of the likelihood of suffering some irreparable
14	harm, there would have to be at least an allegation
15	contained in the verified complaint that the
16	Tennessee Democratic Party was under some obligation
17	to support or otherwise participate in any particular
18	election, whether it be contested or uncontested.
19	There is nothing in the record before me
20	that indicates that the Tennessee Democratic Party is
21	under an obligation to contribute to the candidacy of
22	any particular party, regardless of whether or not it
23	is a contested or uncontested race.
24	And so the Court does the Court finds
25	that the plaintiff in this case has not shown that it

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1	is that it will suffer immediate and irreparable
2	injury since it is a purely at least from the
3	discussions that have been provided and the
4	conversations and papers filed, there is no
5	obligation to do anything for the candidate.
6	It is and so, therefore, the Court finds
7	that the petitioner has failed to show the likelihood
8	that the party present before me today, being the
9	Tennessee Democratic Party, has clearly shown that it
10	is likely to suffer or it was clearly shown that it
11	will suffer immediate irreparable injury or loss or
12	damage pending final judgment.
13	When I further consider, for example, the
14	additional factors that are included within the
15	determination of Rule 65 relief, and in terms of
16	weighing the harm to the respective parties, I'm
17	sorry, but the proof before me does not show any
18	significant harm to be effected to the Tennessee
19	Democratic Party or, in all candor, its candidate as
20	reflected in that thing that was filed with me today
21	by virtue of running in an open contested election.
22	The harm, however, to our newest party,
23	Ms. Robin Smith, from being excluded from
24	participating in that election, is certainly
25	significant.

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1	7 is because the motion to dismiss addresses and I
2	am receptive, Mr. Duggins, to the party chastisement,
3	I think you referred to, when you combine actions
4	and that's all well and good. I'm not here to hardly
5	chastise or not chastise. Generally it is my role to
6	get chastised, not do the chastising.
7	With that being said, first I look in the
8	context of, again, the statutory basis as has been
9	articulated. And you look at 1-3-121, affected
10	person. The case that was referred to, the Grant
11	versus Anderson case we just talked about, continues
12	the concept of a particularized injury requirement.
13	It cites several similarities, I guess, were
14	discussed in there. May not be predicated again,
15	this is straight out of that particular case. May
16	not be predicated upon an injury to an interest that
17	the plaintiff shares in common with all other
18	citizens. That's making reference or referring
19	citing American Civil Liberties Union of Tennessee
20	versus Darnell.
21	Our reading of the new statute is that it
22	does not relax the particularized injury requirement
23	for standing in cases brought regarding the legality
24	or constitutionality of a governmental action.
25	Again, these are just quotes right out of that case,

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1	one of the few that actually have addressed that
2	particular statute.
3	So certainly the Court acknowledges that
4	declaratory judgment statutes are to be construed
5	liberally, and it's incumbent upon the Court to
6	address those which involve present rights accrued
7	under presently existing facts. And a real interest
8	must be in dispute because I don't get to render
9	advisory opinions.
10	The Court finds that the motion to dismiss
11	with regard to the averments under 29 excuse me
12	under 1-3-121, and specifically the affected person,
13	the motion to dismiss is granted because the Court
14	does not find, even under the standard applied under
15	12.02(6), that the plaintiff in this case falls
16	within the confines of an affected person, as this
17	Court understands the particularized injury
18	requirement.
19	Moving then forward to 29-14-101, et. seq.,
20	when reflecting upon the provisions articulated in
21	that statute or in that series of statutes, the Court
22	finds particularly helpful, in considering upon that
23	issue, the Coleman versus Henry case, which is an old
24	case, a 1947 case, which kind of summarizes certain
25	similar elements, even though it was more related to

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1	candidates. But the holding in that case was a
2	complainant had no special interest in the matter.
3	There was no justiciable controversy between the
4	parties. And I think much has been stated concerning
5	the ability to attack certain constitutionality
6	issues or legal issues.
7	But, in any event, of particular importance
8	to that Court was that the candidates, who the
9	defendant was representing, were not made parties to
10	the action. That seemed to be a factor that was of
11	particular concern to the Court at that time. The
12	citation is 201 S.W.2d 686.
13	In all candor, I'm not going to spend a
14	whole lot of time because I have essentially found
15	that the Democratic Party does not qualify as an
16	aggrieved party. And therefore, the Court similarly
17	dismisses under 29 excuse me 27-9-101, that is
18	the aggrieved party requirement.
19	And under the aggrieved party requirement,
20	this Court has already decided and has articulated
21	the standard to be applied. And in all candor,
22	although but for the lack of standing, certainly the
23	basis for a writ of cert has been articulated. The
24	Court is not satisfied that the plaintiff has
25	articulated that it is, in fact, an aggrieved party

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1	10 or is aggrieved by the administrative decision.
2	I simply cannot ignore that here we are a
3	month and a half, or however long it has been since
4	filing, and I do not have either the Democrat
5	candidate, nor do I have any articulated basis that
	the Democrat Party is the Tennessee Democrat Party
6	
7	is under any obligation, whether a race is contested
8	or uncontested, to give one red cent to any
9	individual.
10	There is absolutely nothing in the record
11	before me that if there was an obligation, other
12	than some voluntary decision to do or not to do, it
13	is purely within the discretion of the party. I am
14	not persuaded by the associational standing argument.
15	And this Court grants the motion to dismiss as
16	presented by the Hamilton County Election Commission.
17	I'll be pleased to hear the motion to
18	dismiss on behalf of the next defendant, which is
19	Mr. Goins.
20	* * * * *
21	THE COURT: The motion to dismiss
22	filed by Mr. Goins in his capacity official
23	capacity as the State Election's Coordinator, the
24	Court has already addressed the issue of standing,
25	and that is ground one that supports a motion to

1	dismiss filed by that defendant. 11
2	In addition, the Court accepts and in the
3	event the Court is mistaken concerning its holding
4	with regard to standing, the Court accepts the
5	application of the doctrine of sovereign immunity,
6	since certainly the statute articulated and relied
7	upon by the plaintiffs in this case does not
8	represent a specific waiver or a particular waiver
9	with regard to sovereign immunity, as this Court
10	understands is required.
11	And, finally, in the event the Court is
12	mistaken concerning the assertion relative to
13	standing and is mistaken with regard to its holding
14	relative to sovereign immunity, the Court accepts the
15	position presented by the movant that there is no
16	claim for relief articulated in the complaint that
17	would be or would subject that defendant to relief
18	in this case. I think I have addressed those two
19	motions.
20	* * * * *
21	THE COURT: Very good. Well, I will
22	not restate my prior ruling concerning the standing
23	issue, and certainly it applies with regard to the
24	motion to dismiss involving Ms. Smith.
25	That being said, however, as the Court reads

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1	12 20-12-119(c), the Court, with the exception of the
2	claim presented by Mr. Goins, is granting this motion
3	to dismiss primarily under 12.02(1) more so than
4	12 let me get it right, because I have more so
5	than anything else under 12.02(1) more so than under
6	12.02(6).
7	Now, obviously with regard to Mr. Goins and
8	the articulation of the statute of limitations in
9	this 12.02(6) however, as has also been
10	articulated, Mr. Goins doesn't get any money on an
11	assessment of costs.
12	And where and this Court finds that, with
13	regard to the request for costs as provided under
14	12 excuse me 20-12-119, since the primary basis
15	for the dismissal, although not the exclusive, deals
16	with matters related to 12.02(1) more so than
17	12.02(6) and that being the primary, but not only,
18	reason for dismissal, the Court denies the request
19	for assessment of costs and attorneys' fees. Will
20	there be anything further?
21	MR. ROSE: Did Your Honor rule on the
22	motion to our motion to dismiss?
23	THE COURT: Yes. I thought I was
24	fairly clear, but just in case, you win.
25	MR. ROSE: Thank you, Judge. I just

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7	13 want to make sure it's on that jurisdictional issue.
1	
2	THE COURT: If I failed to articulate
3	that, that's on me. The motion to dismiss on behalf
4	of Ms. Smith is granted on the grounds that I
5	previously reviewed.
6	That being said, obviously it renders as
7	moot certain other motions that are pending before me
8	today, such as the motions to quash and the motion to
9	strike, the motion to as I understand it, it
10	renders moot any remaining matters that are pending
11	before me. Is that correct, Mr. Gastel?
12	MR. GASTEL: That is my
13	understanding, Your Honor.
14	THE COURT: And Mr. Duggins?
15	MR. DUGGINS: Yes, Your Honor.
16	THE COURT: Ms. Kleinfelter?
17	MS. KLEINFELTER: Yes, Your Honor.
18	MR. ROSE: And I'm sorry to be such a
19	pest, Judge, but just so I make sure, our motion was
20	grant in toto; is that correct?
21	THE COURT: Yes.
22	MR. ROSE: Thank you, Judge.
23	THE COURT: Very good. With the
24	exception of the request for costs
25	MR. ROSE: That's what I should have

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1	said.	14
2	• THE COURT: for which it is	
3	denied.	
4	MR. ROSE: Thank you, Judge.	
5	THE COURT: If that will be all,	
6	thank you very much.	
7	(End of Rulings.)	
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Court Ruling - August 31, 2018
15 TRANSCRIPT CERTIFICATE
The Plaintiff/Defendants tenders this,
their Transcript, to the judgment of the Court, which
Transcript is filed within the time allowed by the
law and rules of the Court, and which is signed and
sealed and ordered to be made a part of the record in
this cause.
Thisday of,
2018.
Judge
APPROVED:
Attorney for the Plaintiff
Attorney for the Defendants

	Court Ruling - August 31, 2018
1	REPORTER'S CERTIFICATE 16
2	STATE OF TENNESSEE :
3	COUNTY OF HAMILTON :
4	
5	I, Whitney A. Vaughn, do hereby certify that
6	the foregoing excerpted proceedings were
7	stenographically recorded by me as stated in the
8	caption, that pages 1 to 16, inclusive, were reduced
9	to typewriting under my direction and supervision,
10	and the transcript is a true and correct record, to
11	the best of my ability, of the rulings given by the
12	Court.
13	I further certify that I am not a relative
14	or employee or attorney or counsel of any of the
15	parties, nor am I a relative or employee of such
16	attorney or counsel, nor am I financially interested
17	in the action. All rates charged are usual and
18	customary.
19	This the 9th of September, 2018.
20	
21	
22	Whitney A. Vaughn, TN LCR #418
23	Court Reporter and Notary Public
24	My Commission Expires 10/09/21
25	

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